

AMENDED IN ASSEMBLY MAY 16, 2019

AMENDED IN ASSEMBLY APRIL 30, 2019

AMENDED IN ASSEMBLY APRIL 4, 2019

CALIFORNIA LEGISLATURE—2019–20 REGULAR SESSION

ASSEMBLY BILL

No. 1356

Introduced by Assembly Member Ting

February 22, 2019

An act to amend Section 26200 of, and to add Section 26200.1 to, the Business and Professions Code, relating to cannabis.

LEGISLATIVE COUNSEL'S DIGEST

AB 1356, as amended, Ting. Cannabis: local jurisdictions: retail commercial cannabis activity.

The Control, Regulate and Tax Adult Use of Marijuana Act of 2016 (AUMA), an initiative measure approved as Proposition 64 at the November 8, 2016, statewide general election, authorizes a person who obtains a state license under AUMA to engage in commercial adult-use cannabis activity pursuant to that license and applicable local ordinances. The Medicinal and Adult-Use Cannabis Regulation and Safety Act (MAUCRSA), among other things, consolidates the licensure and regulation of commercial medicinal and adult-use cannabis activities, including retail commercial cannabis activity. MAUCRSA gives the Bureau of Cannabis Control in the Department of Consumer Affairs the power, duty, purpose, responsibility, and jurisdiction to regulate commercial cannabis activity in the state as provided by the act. MAUCRSA does not supersede or limit the authority of a local jurisdiction to adopt and enforce local ordinances to regulate commercial cannabis businesses within that local jurisdiction.

This bill, if more than 50% of the electorate of a local jurisdiction voted in favor of AUMA, would require a local jurisdiction to issue a minimum number of local licenses authorizing specified retail cannabis commercial activity within that jurisdiction that would be permitted by a retailer license issued under MAUCRSA. The bill would require the minimum number of those local licenses required to be issued in that jurisdiction to be ~~25%~~^{1/6} of the number of currently active on-sale general licenses for alcoholic beverage sales in that jurisdiction, as specified, unless the minimum number would result in a ratio greater than one local license for retail cannabis commercial activity for every ~~10,000~~ ^{15,000} residents of the local jurisdiction, in which case the bill would require the minimum number to be determined by dividing the number of residents in the local jurisdiction by ~~10,000~~ ^{15,000} and rounding down to the nearest whole number. The bill would authorize a local jurisdiction to impose a fee on licensees to cover the regulatory costs of issuing those local licenses. The bill would exempt from these provisions a local jurisdiction that, on or ~~before~~ ^{after} January 1, 2017, and until January 1, 2020, submitted to the electorate of the local jurisdiction a specified local ordinance or resolution relating to retail cannabis commercial activity that received a specified vote of the electorate.

This bill would allow any local jurisdiction subject to the requirements of this bill that wants to establish a lower amount of these local licenses to submit an ordinance or other law, that clearly specifies the level of participation in the retail commercial cannabis market it would allow, to the electorate of that local jurisdiction at the next regularly scheduled local election following the operative date of this bill. The bill would provide that the local ordinance or other local law becomes effective if approved by more than 50% of its electorate. The bill would require the local jurisdiction to issue those licenses as otherwise required by this bill within a specified period of time if a local jurisdiction subject to the requirements of this bill does not submit a local ordinance or other local law regarding the lower amount of licenses to the electorate, or that local ordinance or other local law fails to receive more than 50% of the approval of the electorate voting on the issue. The bill would provide that these provisions are prohibited from being construed to require a local jurisdiction to authorize adult-use retail cannabis commercial activity. By imposing additional requirements on local jurisdictions the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

AUMA authorizes the Legislature to amend its provisions with a $\frac{2}{3}$ vote of both houses to further its purposes and intent.

This bill would declare that its provisions further the purposes and intent of AUMA.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 26200 of the Business and Professions
2 Code is amended to read:

3 26200. (a) (1) This division shall not be interpreted to
4 supersede or limit the authority of a local jurisdiction to adopt and
5 enforce local ordinances to regulate businesses licensed under this
6 division, including, but not limited to, local zoning and land use
7 requirements, business license requirements, and requirements
8 related to reducing exposure to secondhand smoke, or to completely
9 prohibit the establishment or operation of one or more types of
10 businesses licensed under this division within the local jurisdiction,
11 except as provided in Section 26200.1.

12 (2) This division shall not be interpreted to supersede or limit
13 existing local authority for law enforcement activity, enforcement
14 of local zoning requirements or local ordinances, or enforcement
15 of local license, permit, or other authorization requirements.

16 (b) This division shall not be interpreted to require a licensing
17 authority to undertake local law enforcement responsibilities,
18 enforce local zoning requirements, or enforce local licensing,
19 permitting, or other authorization requirements.

20 (c) A local jurisdiction shall notify the bureau upon revocation
21 of any local license, permit, or authorization for a licensee to
22 engage in commercial cannabis activity within the local
23 jurisdiction. Within 10 days of notification, the bureau shall inform
24 the relevant licensing authorities. Within 60 days of being so
25 informed by the bureau, the relevant licensing authorities shall
26 begin the process to determine whether a license issued to the

1 licensee should be suspended or revoked pursuant to Chapter 3
2 (commencing with Section 26030).

3 (d) For facilities issued a state license that are located within
4 the incorporated area of a city, the city shall have full power and
5 authority to enforce this division and the regulations promulgated
6 by the bureau or any licensing authority, if delegated by the state.
7 Notwithstanding Sections 101375, 101400, and 101405 of the
8 Health and Safety Code or any contract entered into pursuant
9 thereto, or any other law, the city shall assume complete
10 responsibility for any regulatory function pursuant to this division
11 within the city limits that would otherwise be performed by the
12 county or any county officer or employee, including a county
13 health officer, without liability, cost, or expense to the county.

14 (e) (1) This division does not prohibit the issuance of a state
15 temporary event license to a licensee authorizing onsite cannabis
16 sales to, and consumption by, persons 21 years of age or older at
17 a county fair event, district agricultural association event, or at
18 another venue expressly approved by a local jurisdiction for the
19 purpose of holding temporary events of this nature, provided that
20 the activities, at a minimum, comply with all the following:

21 (A) The requirements of paragraphs (1) to (3), inclusive, of
22 subdivision (g).

23 (B) All participants who are engaged in the onsite retail sale of
24 cannabis or cannabis products at the event are licensed under this
25 division to engage in that activity.

26 (C) The activities are otherwise consistent with regulations
27 promulgated and adopted by the bureau governing state temporary
28 event licenses.

29 (D) A state temporary event license shall only be issued in local
30 jurisdictions that authorize such events.

31 (E) A licensee who submits an application for a state temporary
32 event license shall, 60 days before the event, provide to the bureau
33 a list of all licensees that will be providing onsite sales of cannabis
34 or cannabis products at the event. If any changes occur in that list,
35 the licensee shall provide the bureau with a final updated list to
36 reflect those changes. A person shall not engage in the onsite retail
37 sale of cannabis or cannabis products, or in any way participate in
38 the event, who is not included in the list, including any updates,
39 provided to the bureau.

1 (2) The bureau may impose a civil penalty on any person who
2 violates this subdivision, or any regulations adopted by the bureau
3 governing state temporary event licenses, in an amount up to three
4 times the amount of the license fee for each violation, consistent
5 with Sections 26018 and 26038.

6 (3) The bureau may require the event and all participants to
7 cease operations without delay if in the opinion of the bureau or
8 local law enforcement it is necessary to protect the immediate
9 public health and safety of the people of the state. The bureau may
10 also require the event organizer to immediately expel from the
11 event any participant selling cannabis or cannabis products without
12 a license from the bureau that authorizes the participant to sell
13 cannabis or cannabis products. If the unlicensed participant does
14 not leave the event, the bureau may require the event and all
15 participants to cease operations immediately.

16 (4) The order by the bureau for the event to cease operations
17 pursuant to paragraph (3) does not entitle the event organizer or
18 any participant in the event to a hearing or an appeal of the
19 decision. Chapter 3 (commencing with Section 490) of Division
20 1.5 and Chapter 4 (commencing with Section 26040) of this
21 division shall not apply to the order by the bureau for the event to
22 cease operations pursuant to paragraph (3).

23 (5) The smoking of cannabis or cannabis products at temporary
24 events authorized pursuant to this subdivision is prohibited in
25 locations where smoking is prohibited. For purposes of this section,
26 “smoking” has the same meaning as defined in subdivision (c) of
27 Section 22950.5.

28 (f) This division, or any regulations promulgated thereunder,
29 shall not be deemed to limit the authority or remedies of a city,
30 county, or city and county under any provision of law, including,
31 but not limited to, Section 7 of Article XI of the California
32 Constitution.

33 (g) Notwithstanding paragraph (1) of subdivision (a) of Section
34 11362.3 of the Health and Safety Code, a local jurisdiction may
35 allow for the smoking, vaporizing, and ingesting of cannabis or
36 cannabis products on the premises of a retailer or microbusiness
37 licensed under this division if all of the following are met:

38 (1) Access to the area where cannabis consumption is allowed
39 is restricted to persons 21 years of age or older.

1 (2) Cannabis consumption is not visible from any public place
2 or nonage-restricted area.

3 (3) Sale or consumption of alcohol or tobacco is not allowed
4 on the premises.

5 (h) This division shall not be interpreted to supersede Section
6 6404.5 of the Labor Code.

7 SEC. 2. Section 26200.1 is added to the Business and
8 Professions Code, to read:

9 26200.1. (a) (1) Except as provided in subdivision (d), a local
10 jurisdiction shall comply with the requirements of this subdivision
11 if more than 50 percent of the electorate of that local jurisdiction,
12 as determined using election data from the Secretary of State, voted
13 in favor of the Control, Regulate and Tax Adult Use of Marijuana
14 Act of 2016, an initiative measure enacted as Proposition 64 at the
15 November 8, 2016, statewide general election.

16 (2) A local jurisdiction described in paragraph (1) shall issue a
17 minimum number of local licenses that authorize medicinal retail
18 cannabis commercial activity, or a combination of medicinal retail
19 cannabis commercial activity and adult-use retail cannabis
20 commercial activity, within the jurisdiction that would be permitted
21 by a retailer license described in Section 26070, as determined by
22 paragraph (3). A local jurisdiction may impose a fee on licensees
23 to cover the regulatory costs of issuing those local licenses.

24 (3) (A) Except as provided in subparagraph (C), the minimum
25 number of local licenses for retail cannabis commercial activity
26 that a local jurisdiction is required to issue pursuant to paragraph
27 (2) is ~~25 percent~~ *one-sixth* of the number of on-sale general license
28 types for alcoholic beverage sales that are currently active in that
29 jurisdiction, as determined pursuant to subparagraph (B).

30 (B) (i) (I) If the local jurisdiction is a city, the number of
31 on-sale general licenses for alcoholic beverages shall be determined
32 by adding all of the currently active licenses issued in the
33 jurisdiction that are of a license type listed in subclause (II). If the
34 local jurisdiction is a county, the number of on-sale general licenses
35 for alcoholic beverages shall be determined by adding all of the
36 currently active licenses issued in the unincorporated regions of
37 the county that are of a license type listed in subclause (II).

38 (II) For purposes of subclause (I), the following on-sale general
39 license types shall be counted: Types 47, 47D, 48, 48D, 57, 57D,
40 68, 70, 71, 71D, 75, 75D, 78, and 78D.

1 (ii) The number determined in clause (i) shall be divided by
2 ~~four~~ *six* and rounded up to the nearest whole number using
3 generally accepted mathematical rounding practices.

4 (iii) If the number of local licenses for retail commercial
5 cannabis determined in clause (ii) would result in a ratio equal to,
6 or fewer than, one local license for retail cannabis commercial
7 activity for every ~~10,000~~ *15,000* residents of the local jurisdiction,
8 the number determined in clause (ii) shall be the minimum number
9 of local licenses the jurisdiction is required to issue pursuant to
10 paragraph (2).

11 (C) Notwithstanding subparagraphs (A) and (B), if the number
12 of local licenses for retail commercial cannabis determined in
13 clause (ii) of subparagraph (B) would result in a ratio greater than
14 one local license for retail cannabis commercial activity for every
15 ~~10,000~~ *15,000* residents of the local jurisdiction, the minimum
16 number of local licenses that the local jurisdiction is required to
17 issue pursuant to paragraph (2) shall be determined by dividing
18 the number of residents in the local jurisdiction by ~~10,000~~ *15,000*
19 and rounding down to the nearest whole number.

20 (b) Notwithstanding subdivision (a), a local jurisdiction
21 described in paragraph (1) of subdivision (a) that wants to establish
22 a lower amount of local licenses for retail cannabis commercial
23 activity than required by subdivision (a) shall do all of the
24 following:

25 (1) Create a local ordinance or other local law that clearly
26 specifies the level of participation in the retail commercial cannabis
27 market the local jurisdiction will allow.

28 (2) Submit that ordinance or other local law to the electorate of
29 that local jurisdiction at the next regularly scheduled local election
30 following the operative date of this section.

31 (3) If the ordinance or other local law is approved by more than
32 50 percent of the electorate of that local jurisdiction voting on the
33 issue, then the new ordinance or other local law shall become
34 effective in that local jurisdiction.

35 (c) If a local jurisdiction described in paragraph (1) of
36 subdivision (a) does not submit a local ordinance or other local
37 law to the electorate as described in subdivision (b), or that local
38 ordinance or other local law fails to receive more than 50 percent
39 of the approval of the electorate of that local jurisdiction voting
40 on the issue as described in subdivision (b), then the local

1 jurisdiction shall have 120 days after the next regularly scheduled
2 local election following the operative date of this section to issue
3 local licenses in compliance with subdivision (a).

4 (d) A local jurisdiction is exempt from this section if either of
5 the following applies:

6 (1) On or after January 1, 2017, and until January 1, 2020, the
7 local jurisdiction submitted to the electorate of the local jurisdiction
8 a local ordinance or resolution that authorizes retail cannabis
9 commercial activity, and a majority of the electorate voted not to
10 approve the local ordinance or resolution.

11 (2) On or after January 1, 2017, and until January 1, 2020, the
12 local jurisdiction submitted to the electorate of the local jurisdiction
13 a local ordinance or resolution that prohibits retail cannabis
14 commercial activity, and a majority of the electorate voted to
15 approve the local ordinance or resolution.

16 (e) For purposes of this section, all of the following shall apply:

17 (1) “Electorate of a county” means the electorate of the
18 unincorporated area of the county.

19 (2) “Local jurisdiction” means a city, county, or a city and a
20 county.

21 (3) “Local license” means any license, permit, or other
22 authorization from the local jurisdiction.

23 (f) This section shall not be construed to require a local
24 jurisdiction to authorize adult-use retail cannabis commercial
25 activity.

26 SEC. 3. No reimbursement is required by this act pursuant to
27 Section 6 of Article XIII B of the California Constitution because
28 a local agency or school district has the authority to levy service
29 charges, fees, or assessments sufficient to pay for the program or
30 level of service mandated by this act, within the meaning of Section
31 17556 of the Government Code.

32 SEC. 4. The Legislature finds and declares that this act furthers
33 the purposes and intent of the Control, Regulate and Tax Adult
34 Use of Marijuana Act as stated in subdivisions (u) and (x) of
35 Section 3 of that act.

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