

 $Notes\ to\ General\ Purpose\ Financial\ Statements$ 

#### Parks and Recreation

There are many daily changing aspects of our community which serve as visual indicators to our cityhood, the most evident of these being our city parks. Initially the city contracted out to the county for both maintenance and recreation services. Today, Santa Clarita's parks and recreation programs rival and, in some cases, even exceed those services offered by most other cities.

Santa Clarita has taken great strides towards offering residents the most complete service available. This major undertaking began when Santa Clarita first assumed the responsibility of city parks previously handled by the county. From the groundskeepers to the park coordinators, the city now completely staffs and maintains all of Santa Clarita's parks, and they have never looked better.

The improvements which have taken place in the city within the last year have been extensive. Both maintenance of the parks and the landscaping of the entire city are functions of Parks and Recreation.

Unlike other cities, Santa Clarita refuses to become complacent and is committed to making park refurbishment and city landscaping an on-going event. Currently, Parks and Recreation is in the process of refurbishing park facilities for the enjoyment of generations to come. This major undertaking is beginning to bear fruit as evidenced by refurbished pools, tennis and basketball courts, walkways and field lighting, bathrooms and new playground equipment throughout the city.

Landscaping is a major factor in creating the aesthetic image of what we believe a city of the twenty-first century should convey. In the last year, Parks and Recreation, through an Urban Forest Grant, has planted over 500 trees within the city with many more on the way. Additionally, Parks and Recreation is currently overseeing the median improvement and beautification program. This program is currently focusing on transforming Soledad Canyon from a concrete jungle to a more aesthetically pleasing driving environment.

To supplement these on-going park improvements, Parks and Recreation has put together an extensive community outreach program, this program by far surpasses any type of recreation program previously experienced within Santa Clarita. From tennis to softball, aerobics to hula dancing, chances are we have a program for you! What's more, Parks and Recreation offers special events, such as "Lunch with Santa" and our very successful summer concert series. These concerts combine professional and local talent to bring the city a wide range of diversity from rock to Shakespeare.

By and large, if there was ever one aspect of our recreation program which sets the city apart from the rest, it would have to be our parkmobile. Keeping with our twenty-first century philosophy, the parkmobile is an innovative recreation unit that travels to neighborhoods where parks are not easily accessible to children of those communities. Additionally, Parks and Recreation staff close off a street to provide recreation which is free, safe and supervised for children.

Thus, after nearly three years of hard work, the city's parks and recreation programs have reached a new plateau. Even with the twenty-first century still some years away, now is the time when these efforts of establishing a legacy of visionary parks and recreation services are really beginning to become evident for all to see.

### Notes to General Purpose Financial Statements June 30, 1990

#### (1) Description of Funds and Summary of Significant Accounting Policies

#### Reporting Entity

The City of Santa Clarita, California was incorporated on December 15, 1987 as a general law city. The City operates under a council-manager form of government and provides its citizens with a full range of municipal services, either directly or under contract with the County of Los Angeles. Such services include public safety (police and fire protection), building permit/plan approval, planning, community development and recreation, animal control and street maintenance.

Generally accepted accounting principles require the inclusion in the City's general purpose financial statements of all related entities for which the City Council has a continuing oversight responsibility and accountability of their operations. Such oversight responsibility and accountability is the basic criteria set forth by generally accepted accounting principles in evaluating when to include a potential component unit in a governmental reporting entity.

The accompanying general purpose financial statements of the City of Santa Clarita include all of the City's financial activities. For 1990, there were no related entities that should be included in the general purpose financial statements.

Other governmental agencies providing various significant levels of services within the City limits are:

State of California County of Los Angeles Los Angeles County Building Authority Los Angeles County Flood Control District Newhall Elementary School District

Hart Unified High School District Saugus Union Elementary School District Sulfur Springs Elementary School District Castaic Lake Water Agency Newhall County Water District

The City has no control over the selection of the governing authorities, designation of management or fiscal matters of these governmental entities, nor does the City have the ability to significantly influence their operations. Therefore, as none of the oversight criteria for inclusion in the general purpose financial statements applies to these entities, financial information for such entities is not included in the accompanying general purpose financial statements.

#### Description of Funds and Account Groups

The accounts of the City of Santa Clarita (the City) are organized and operated on the basis of funds, each of which constitutes a fiscal and accounting entity with a self-balancing set of accounts, established for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. For financial reporting purposes, the various funds of the City have been grouped according to defined fund type and are presented in this report as follows.

Notes to General Purpose Financial Statements, Continued

#### **Governmental Fund Types**

<u>General Fund</u> – The General Fund accounts for all the general revenue of the City not specifically levied or collected for other City funds and for expenditures related to the rendering of general services by the City.

<u>Special Revenue Funds</u> – Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for specific purposes.

<u>Capital Projects Fund</u> – The Capital Projects Fund accounts for the acquisition or construction of the City's major capital facilities.

#### Proprietary Fund Type

<u>Internal Service Fund</u> – The Internal Service Fund accounts for financing the City's self-insurance programs provided to the departments of the City on a cost-reimbursement basis.

#### Fiduciary Fund Types

<u>Expendable Trust Fund</u> – The City's Expendable Trust Fund accounts for assets and activities restricted to a specific purpose in accordance with a formal intent.

<u>Agency Fund</u> – The Agency Fund accounts for assets held by the City as an agent for the City employees' deferred compensation plan.

#### Account Groups

<u>General Fixed Assets Account Group</u> – The General Fixed Assets Account Group accounts for all general capital assets owned by the City (see note 3).

<u>General Long-Term Debt Account Group</u> – The General Long-Term Debt Account Group accounts for the general long-term debt of the City (see note 4).

#### Basis of Accounting

The modified-accrual basis of accounting is followed for the Governmental Fund Types (General, Special Revenue and Capital Projects) and the City's Trust and Agency Funds. The modified-accrual basis of accounting is defined as the basis of accounting under which expenditures are recorded when the related fund liability is incurred, if measurable, except for principal and interest on long-term debt which is recorded when due. Revenues are recorded when susceptible to accrual, i.e., when they become measurable and available to finance current operations. The term available is interpreted by the City to mean those revenues that will be collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City regards property taxes received within 60 days of year-end, sales taxes, cigarette taxes, interest and motor vehicle license fees as susceptible to accrual.

The accrual basis of accounting is used by the City for its Internal Service Fund. Revenues are recognized when earned and expenses are recognized when incurred.

Notes to General Purpose Financial Statements, Continued

#### **Budgetary Principles**

On or before June 30, the City adopts an annual budget for the ensuing fiscal year. Formal budgets are employed as a management control device during the year for the General and certain Special Revenue Funds. The Capital Projects Fund does not adopt a budget on an annual basis; rather, expenditures are controlled on a project-by-project basis based upon contracts entered into. The Special Revenue Fund for which the City did not adopt a budget for 1990 is the Developer Fees Fund.

From the effective date of the budget, the amounts stated therein as proposed expenditures become appropriations to the various City departments. The City Council may amend the budget by motion during the fiscal year. The City Manager may transfer funds within a specified dollar amount within departments. Expenditures may not legally exceed appropriations at the department level on a Citywide basis. The expenditure classification in the accompanying general purpose financial statements is reflective of the various department levels of the City (except capital outlay). Appropriations lapse at the end of the fiscal year to the extent they have not been expended.

Budget information is presented in accordance with generally accepted accounting principles. Budgeted revenue amounts represent the original budget modified by Council-authorized adjustments during the year, which were contingent upon new or additional revenue sources. Budgeted expenditure amounts represent original appropriations as adjusted for supplemental appropriations made during the year. These appropriations, representing amendments to the budget during the year, were not material in relation to the original adopted budget.

A reconciliation of Special Revenue Funds included and excluded from the Combined Statement of Revenues, Expenditures and Changes in Fund Balances – All Governmental Fund Types and Expendable Trust Funds to the Combined Statement of Revenues and Expenditures – Budget and Actual – General and All Budgeted Special Revenue Funds is as follows:

|   |   | Special   | Revenue Funds – A                                | ctual   |  |
|---|---|---|--|---|--|
|   |   | Balance, Combined Statement of Revenues, Expenditures and Changes in Fund Balances – All Governmental Fund Types and Expendable Trust Funds | Less fund not<br>budgeted –<br>Developer<br>Fees | Balance, Combined Statement of Revenues and Expenditures – Budget and Actual – General and All Budgeted Special Revenue Funds |  |
| Total revenues<br>Total expenditures                |   | 9,207,542<br>3,226,260  | 6,330  | 9,201,212<br>3,226,260  |  |
| Excess of revenues over expenditures                | ÷ | 5,981,282   | 6,330  | 5,974,952   |  |
| Other financing uses                                |   | (3,952,870)   |  | (3,952,870)   |  |
| Excess of revenues over expenditures and other uses |   | 2,028,412   | 6,330  | 2,022,082   |  |

Notes to General Purpose Financial Statements, Continued

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the Governmental Fund Types.

#### Cash and Investments

Investments are stated at cost, except for investments of the Deferred Compensation Agency Fund, which are recorded at market value.

The City pools its cash and investments to maximize investment yields. Investment income resulting from this pooling is allocated to the respective individual funds based on the source of funds invested, as required by law (see note 2).

#### Fixed Assets

Fixed assets are recorded at cost or the estimated market value of donated assets at the date of contribution.

The City does not include infrastructure fixed assets (roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and the like) in its General Fixed Assets Account Group. No depreciation is provided on general fixed assets.

#### Compensated Absences

Under certain circumstances, employees of the City are permitted to accumulate vacation pay in excess of a normal year's accrual. The amount of compensated absences recorded as expenditures is the amount accrued during the year that would normally be liquidated with expendable available financial resources. As of June 30, 1990, the City's liability related to compensated absences amounting to \$82,292 is included in accounts payable and accrued liabilities of the General Fund in the general purpose financial statements.

#### **Property Taxes**

Property taxes are an enforceable lien on property as of March 1. Taxes are levied on July 1 and are payable in two installments on November 1 and February 1, which become delinquent on December 10 and April 10, respectively. The County of Los Angeles bills and collects property taxes for the City. Remittance of property taxes to the City is accounted for in the City's General Fund.

#### Total (Memorandum Only) Information

Columns on the accompanying general purpose financial statements captioned "Total (memorandum only)" are not intended to present consolidated financial information. They are not necessary for a fair presentation of the financial statements, but are presented only as additional data.

Notes to General Purpose Financial Statements, Continued

#### (2) Cash and Investments

The City manages its pooled idle cash and investments under a formal investment policy reviewed and adopted annually by the City Council and which follows the guidelines of the State of California Government Code 53601. Such policy specifically authorizes the City to invest in the following instruments: Treasury bills, Treasury notes, Federal agency securities, bankers' acceptances, negotiable and nonnegotiable certificates of deposit and commercial paper. All investment activities are conducted with banks and savings and loan associations specifically approved by resolution of the Santa Clarita City Council.

The City's deposits are categorized in the following table:

|   | Category<br>1            | Category<br>2 | Bank<br>balance,<br>June 30, 1990 | Carrying<br>amount,<br>June 30, 1990 |
|---|--------------------------|---------------|-----------------------------------|--------------------------------------|
| Deposits held with banks<br>Certificates of deposit | \$<br>100,000<br>600,000 | 347,742       | <b>447,742</b><br>600,000         | 103,739<br>600,000                   |
| Total deposits                                      | \$<br>700,000            | 347,742       | 1,047,742                         | 703,739                              |

- <u>Category 1</u> Includes deposits that are insured or collateralized with securities held by the City or its agent in the City's name.
- <u>Category 2</u> Includes deposits that are collateralized with securities held by the
  pledging financial institution's trust department or agent in the City's name.

The City's investments are categorized in the following table:

|  |                 |               |                    | Carrying<br>amount | Market<br>value       |
|--|-----------------|---------------|--------------------|--------------------|-----------------------|
|  | Category<br>1   | Category<br>2 | Uncate-<br>gorized | June 30,<br>1990   | June 30,<br>1990      |
| U.S. Government securities   | \$<br>9,368,530 | _             |                    | 9,368,530          | 9,909,199             |
| Bankers' acceptances State Treasurer's Local Agency Investment Fund investment | 600,000         | 6,677,599     |                    | 7,277,599          | 7,277,59 <del>9</del> |
| pool Restricted cash and investments in deferred compensation                  | _               |               | 10,000,000         | 10,000,000         | 10,000,000            |
| plan (note 8)  |                 |               | 289,572            | 289,572            | 289,572               |
| Total investments  | \$<br>9,968,530 | 6,677,599     | 10,289,572         | 26,935,701         | 27,476,370            |

Notes to General Purpose Financial Statements, Continued

The specific risk categories are discussed as follows:

<u>Category 1</u> – Includes investments that are insured or registered or uninsured and unregistered securities which are held by the City or its agent in the City's name.

<u>Category 2</u> – Includes investments that are uninsured and unregistered for which the securities are held by the counterparty's trust department or agent in the City's name.

The City regards all investments as being sufficiently liquid as to be considered "cash equivalents" as the term is generally used in the preparation of the accompanying Statement of Cash Flows.

#### (3) Fixed Assets

Activity in the General Fixed Assets Account Group for the period ended June 30, 1990 is as follows:

|                                    | _    | Balance,<br>July 1, 1989 | Additions       | Retire-<br>ments | Balance,<br>June 30, <b>199</b> 0        |
|------------------------------------|------|--------------------------|-----------------|------------------|--|
| Land and improvements<br>Buildings | \$   | 11,114,733<br>2,097,118  | 10,924,759<br>— |                  | 22,039 <b>,492</b><br>2,09 <b>7,11</b> 8 |
| Equipment                          | -    | 1,214,075                | 664,994         |                  | 1,879,069                                |
|                                    | \$ = | 14,425,926               | 11,589,753      |                  | 26,015,679                               |

#### (4) Long-Term Obligation

During an interim period between the incorporation of the City and June 30, 1988, Los Angeles County (County) provided various municipal services to the City. The County of Los Angeles has computed the value of such services to be \$3,985,616. As a condition of incorporation, such amount is payable over a five-year period and accrues interest at a rate equivalent to the rate of interest earned by the Los Angeles County Treasury Pool, which was estimated to be 7% throughout fiscal year 1990. As of June 30, 1990, the amount the County claims is due aggregated \$1,505,302.

Principal and interest payments are as follows:

|                   |      | Principal | Interest | Total     |
|-------------------|------|-----------|----------|-----------|
| Fiscal year:      |      |           |          |           |
| 1991              | \$   | 501,768   | 105,371  | 607,139   |
| 1992              |      | 501,767   | 70,247   | 572,014   |
| 1993              |      | 501,767   | 35,124   | 536,891   |
| Total indebtednes | s \$ | 1,505,302 | 210,742  | 1,716,044 |

Notes to General Purpose Financial Statements, Continued

The following is a summary of the changes in the City's long-term obligation to the County of Los Angeles for the year ended June 30, 1990:

| Balance at July 1, 1989  | \$          | 2,533,212 |
|--------------------------|-------------|-----------|
| Deletions                | _           | 1,027,910 |
| Balance at June 30, 1990 | <b>\$</b> _ | 1,505,302 |

#### (5) Interfund Receivables and Payables

Individual fund interfund receivable and payable balances as of June 30, 1990 are as follows:

| Fund                           |     | Due from | Due to  |
|--------------------------------|-----|----------|---------|
| General Fund                   | \$  | 491,225  | 70,936  |
| Special Revenue Funds:         |     |          |         |
| Bridge and Thoroughfare        |     |          | 33,483  |
| Gas Tax                        |     |          | 45,283  |
| State Park                     |     | _        | 491,225 |
| Transportation Development Act |     |          |         |
| (TDA) Funds                    |     | -        | 49,396  |
| Capital Project Fund           |     | 199,098  |         |
|                                | \$. | 690,323  | 690,323 |

#### (6) Operating Leases

#### <u>Lessee</u>

The City has entered into an operating lease agreement with an independent company for the present City Hall location. The lease payments are subject to an increase beginning February 1, 1991, based on the consumer price index. The following is a schedule of future minimum lease payments:

| 1991 |                     | \$  | 400,090   |
|------|---------------------|-----|-----------|
| 1992 |                     |     | 400,090   |
| 1993 |                     |     | 400,090   |
| 1994 |                     | _   | 133,364   |
|      | Total minimum lease |     |           |
|      | payments            | \$_ | 1,333,634 |

Notes to General Purpose Financial Statements, Continued

#### (7) Retirement Plan

#### Plan Description

The City contributes to the State of California Public Employees' Retirement System (PERS), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for cities in the state of California. The City's payroll for employees covered by PERS for the year ended June 30, 1990 was \$2,166,556. Total payroll for the City for the year ended June 30, 1990 was \$2,466,102.

All full-time City employees are eligible to participate in PERS, with benefits vesting after five years of service. Employees are designated as miscellaneous members.

Miscellaneous members who retire at age 50 with 5 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to a benefit factor multiplied by their final compensation. Final compensation for miscellaneous members is the average monthly pay rate for the last consecutive 36 months (or any 36 months during which the pay may have been higher) of employment. The benefit factor is an amount equal to between 1.092% and 2.418% multiplied by the number of years of credited employment. The percentage amount is based upon the age of the employee at retirement, increasing from age 50 to age 63.

The PERS also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute and City ordinance.

PERS requires that miscellaneous employees contribute 7% of their annual salary to PERS. However, this benefit, like all others, is subject to collective bargaining. The City is required to contribute the remaining amounts necessary to fund the benefits for its members using the actuarial basis recommended by the PERS actuaries and actuarial consultants and adopted by the Board of Administration.

For fiscal year 1989-90, employer contribution rates were as follows:

| ··· | Annual rate components                      | Miscellaneous<br>category |
|-----|---|---------------------------|
|     | Normal cost rate<br>Unfunded liability rate | 7.341%<br>.510            |
| C.  | Total required                              | 7.851%                    |

#### Funding Status and Progress

The amount shown below as the "pension benefit obligation" is a standardized measure of the present value of pension benefits, adjusted for the effect of projected salary increases and steprate benefits estimated to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of PERS on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used to determine contributions to PERS.

#### Notes to General Purpose Financial Statements, Continued

The pension benefit obligation was computed as part of an actuarial valuation performed as of June 30, 1989. Significant actuarial assumptions used in the valuation include (a) a rate of return on the investment of present and future assets of 8.5% a year compounded annually, (b) projected salary increases of 5% a year compounded annually, attributable to inflation, (c) additional projected salary increases of 2% a year, attributable to seniority/merit and (d) no postretirement benefit increases.

Total unfunded pension benefit obligation applicable to the City's employees was \$17,497 at June 30, 1989, as follows:

| Pension benefit obligation:                                 |    |        |
|---|----|--------|
| Retirees and beneficiaries currently receiving benefits     |    |        |
| and terminated employees not yet receiving benefits         | \$ | _      |
| Current employees:  |    |        |
| Accumulated employee contributions, including               |    |        |
| allocated investment earnings                               |    | 10,752 |
| Employer-financed vested                                    |    |        |
| Employer-financed nonvested                                 | _  | 29,943 |
| Total pension benefit obligation                            |    | 40,695 |
| Net assets available for benefits, at cost (market value is |    |        |
| \$27,188)   | _  | 23,198 |
| Unfunded pension benefit obligation                         | \$ | 17,497 |

### Actuarially Determined Contribution Requirements and Contribution Made

PERS uses the entry-age-normal-actuarial-cost method, which is a projected benefit-cost method; that is, it takes into account those benefits that are expected to be earned in the future as well as those already accrued.

According to this cost method, the normal cost for an employee is the level amount which would fund the projected benefit if it were paid annually from date of employment until retirement. PERS uses a modification of the entry-age-cost method in which the employer's total normal cost is expressed as a level percentage of payroll. PERS also uses the level-percentage-of-payroll method to amortize any unfunded actuarial liabilities. The amortization period of the unfunded actuarial liability ends in the year 2018 for current service benefits and in the year 2000 for prior service benefits.

The significant actuarial assumptions used to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as previously described.

Notes to General Purpose Financial Statements, Continued

The contribution to PERS for 1990 of \$321,756 was made in accordance with actuarially determined requirements computed through an actuarial valuation performed as of June 30, 1989. The contribution consisted of (a) \$159,047 normal cost (7.341% of current covered payroll) and (b) \$11,049 amortization of the unfunded actuarial accrued liability (.510% of current covered payroll). The City contributed \$170,096 (7.851% of current covered payroll); employees contributed \$151,660 (7.0% of current covered payroll).

## Trend Information

Report. The City entered the system in fiscal 1988/89. As such, the following trend information Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. The City has been informed by PERS that systemwide ten-year trend information may be found in the California Public Employees' Retirement System Annual is not applicable prior to 1988/89.

|          | on the three of    | as a percent of | annual       | covered       | payroll       | 11.6%    | 14.8     |
|----------|--------------------|-----------------|--------------|---------------|---------------|----------|----------|
|          |                    |                 |              |               | contributions | 1,170.0  | 3,217.6  |
| Unfunded | pension<br>benefit | obligation as   | a percent of | covered       | payroll       | 1.7%     | N/A      |
|          |                    |                 | Annual       | covered       | payroll       | 10,084.4 | 21,665.6 |
|          |                    | Unfunded        | pension      | benefit       | obligation    | 174.9    | N/A      |
|          |                    |                 |              | Percent       | funded        | 57.0% \$ | N/A      |
|          |                    |                 | Pension      | benefit       | obligations   | 406.9    | N/A      |
|          |                    |                 | Net assets   | available for | benefit       | 231.9    | N/A      |
|          |                    |                 |              | Fiscal        | year          | 1989* \$ | 1990     |

<sup>\*</sup> Effective date of contract November 14, 1988 (in hundreds).

# (8) Deferred Compensation Plan

met. These circumstances are terminated by reason of death, disability, resignation, retirement The City has adopted a deferred compensation plan in accordance with Internal Revenue Code Section 457 for its eligible employees wherein they may execute an individual agreement with from the Internal Revenue Service. All assets in the plan remain the property of the City until creditors. The City has no liability for losses under the plan but does have the duty of due care the City for amounts earned by them to be paid at a future date when certain circumstances are or an unforeseeable emergency. The deferred compensation plan has been approved by a ruling that would be required of an ordinary prudent investor The City believes that it is unlikely paid or made available to participants, subject only to the claims of the City's general that it will use assets to satisfy claims of general creditors in the future.

permitting them to make special provisions for monthly payments upon retirement. The City The primary purpose of the plan is to attract and hold well-qualified City employees by has full power and authority to administer the plan and to adopt rules and regulations

#### Notes to General Purpose Financial Statements, Continued

At June 30, 1990, funds on deposit and credited to participants' accounts, at market value, totaled \$289,572. The aforementioned amount is included in the accompanying general purpose financial statements as part of the Fiduciary Fund Type – Agency Funds (Deferred Compensation Fund).

#### (9) Deficit and Budget Overrun

The State Park Fund had a deficit of \$491,225 at June 30, 1990; however, it should be recovered from future grant revenues.

The General Fund's budget overrun in the general government department was offset by increased revenues.

#### (10) Self-Insurance

The City is self-insured for the first \$100,000 on each general liability claim against the City. At June 30, 1990, \$540,791 was accrued for general liability claims. These accruals represent estimates of amounts to be paid for reported claims and incurred but unreported claims based upon past experience, modified for current trends and information. While the ultimate amounts of losses incurred through June 30, 1990 are dependent on future developments, based upon information provided from the City Attorney, outside counsel and others involved with the administration of the programs, the City's management believes that the aggregate accrual is adequate to cover such losses. Third-party coverage is currently maintained for general liability claims greater than \$100,000 and all workers' compensation claims.